1	OWENSBORO METROPOLITAN BOARD OF ADJUSTMENT
2	SEPTEMBER 3, 2015
3	The Owensboro Metropolitan Board of Adjustment
4	met in regular session at 5:30 p.m. on Thursday,
5	September 3, 2015, at City Hall, Commission Chambers,
6	Owensboro, Kentucky, and the proceedings were as
7	follows:
8	MEMBERS PRESENT: Ward Pedley, Chairman Judy Dixon, Vice Chairman
9	Ruth Ann Mason, Secretary Brian Howard, Director
10	Terra Knight, Attorney Jerry Yeiser
11	Fred Reeves Robynn Clark
12	* * * * * * * * * * * * * * *
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14	CHAIRMAN: Call the Owensboro Metropolitan
15	Board of Adjustment September 3, 2015 meeting to
16	order. We will begin our meeting with a prayer and
17	pledge of allegiance to the flag. Would you stand,
18	please.
19	(INVOCATION AND PLEDGE OF ALLEGIANCE.)
20	CHAIRMAN: I would like to welcome everyone.
21	Anyone wishing to speak may do so. We ask you to come
22	to one of the podiums and state your name and be sworn
23	in.
24	With that the first item on the agenda is to
25	consider the minutes of the August 6, 2015 meeting.

1	Board Members, you have a copy of the minutes
2	in your packet. Are there any additions or
3	corrections?
4	(NO RESPONSE)
5	CHAIRMAN: If not the Chair is ready for a
б	motion.
7	MS. DIXON: Move to approve.
8	MS. MASON: Second.
9	CHAIRMAN: We have a motion and a second. All
10	in favor of the motion raise your right hand.
11	(ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
12	CHAIRMAN: The minutes are approved.
13	
13 14	ADMINISTRATIVE APPEAL
	ADMINISTRATIVE APPEAL ITEM 2
14	ITEM 2 7910 Iceland Road, zoned A-R
14 15	ITEM 2 7910 Iceland Road, zoned A-R Consider a request for an Administrative Appeal concerning the Zoning Administrator's decision to deny
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1 ZONING & PROPERTY HISTORY

2 The subject property is currently zoned A-R 3 Rural Agriculture. OMPC records indicate there have 4 been no Zoning Map Amendment applications approved for 5 the subject property.

6 The subject property currently has a 7 single-wide manufactured home and 3 detached 8 structures on it. It would appear the manufactured 9 home was placed on the property prior to the year 2000 10 when the OMPC took over issuing building permits. The 11 other three structure have been permitted through the 12 OMPC office. The applicant has owned the subject 13 property since June of 2013.

14 In September of 2013 a construction permit was 15 issued for two detached residential accessory 16 structures. In an e-mail dated September 23 and 17 September 24, 2013 Manuel Ball, former Associate 18 Director, Building, Electrical, HVAC, asked the applicant, Cessilee Stroup, to verify the buildings 19 20 would only be used as accessory to the principal use, single-family residential, and that they would not be 21 22 used for business purposes; Ms. Stroup confirmed that 23 to be correct. A copy of that e-mail has been 24 included in your packet and has been entered into the 25 record.

In August of 2015, the applicants applied for 1 2 a building permit to construct another detached 3 residential structure on the subject property. In 4 researching the application and the property, Jim 5 Mischel, Associate Director, Building, Electrical, 6 HVAC and Zoning Administrator, discovered from the 7 aerial photography on GIS, which was flown in March of 8 2015, that the property did not appear to be 9 residential in nature due to the amount of the 10 property that was gravel, the large equipment and the 11 tractor-trailers on the property; the aerial 12 photography from March 2012 show the property is 13 mostly grass with very little equipment on the 14 property. Copies of both aerials from March 2012 and 15 2015 have been included in your packets and entered 16 into the record. Upon discovery of the appearance of 17 the property, Mr. Mischel determined it did not appear 18 to be residential in nature nor did the existing detached structures appear to be accessory to the 19 20 permitted single-family residential use of the 21 property and denied the request for the building 22 permit. The applicant argues Mr. Mischel committed an 23 error in his determination. 24 LAND USES IN SURROUNDING AREA

25 All properties surrounding the subject

1 property are zoned A-R Rural Agriculture and are 2 farmland or single-family residential uses. APPEAL OF THE ZONING ADMINISTRATOR'S DECISION 3 Section 8.2L3 of the Zoning Ordinance lists 4 5 storage sheds as an accessory use in A-R Rural 6 Agriculture zone. Accessory uses are defined as 7 follows: * Accessory Uses: Uses and structures 8 9 permitted which are customarily accessory, clearly incidental and subordinate to the permitted use. 10 11 The applicant must demonstrate that the Zoning 12 Administrator's determination that the proposed and 13 existing detached structures on the property are not accessory, clearly incidental and subordinate to the 14 15 permitted single-family residential use of the 16 property is incorrect and that the structures are 17 accessory, clearly incidental and subordinate to the 18 permitted single-family residential use of the 19 property. 20 A motion to approve the appeal would deem the Zoning Administrator's determination incorrect and 21

require the issuance of a building permit to constructthe detached accessory structure.

A motion to deny the appeal would deem the Zoning Administrator's determination correct and the

1 applicant would not be able to construct the detached 2 accessory structure. 3 We would like to enter the Staff Report into 4 the record as Exhibit A. 5 CHAIRMAN: Is anyone here representing the б applicant? 7 MS. KNIGHT: Mr. Chairman, before we begin may I just make a comment to the Board? 8 9 CHAIRMAN: Yes. MS. KNIGHT: We had one of these a couple of 10 11 months again. The board heard testimony from both 12 parties and everyone involved. Then when it came to 13 act on it, the motions that were made was approached 14 more as if it was a variance or conditional use 15 permit, which is what the Board is used to. I just 16 wanted to add, as Melissa has read in the Staff 17 Report, the decision for the Board tonight will be 18 either to approve or deny the appeal. Not the same findings and requirements as a conditional use permit 19 20 or variance. Keep that in mind as we proceed. 21 Thank you, Mr. Chairman. 22 CHAIRMAN: Step up to the podium, please. 23 MS. KNIGHT: Mr. Gordon, you're sworn as an 24 attorney. 25 MR. GORDON: Good evening ladies and

gentlemen. I'm Sales Gordon. I am here to represent the appellants who are Tanner and Cessilee Stroup, and they're actually brother and sister. The Stroups run a farming operation in Daviess County here. They are the owners of the property and the Staff Report correctly identifies they have owned the property since 2013.

8 The purpose of our appeal here is the issue 9 that the Stroups are taking with the Zoning 10 Administrator's decision to not issue the permit is 11 just a general disagreement and respectfully disagree 12 with his position that the storage of farm equipment 13 and outside storage sheds is not an accessory use 14 permitted for property such as this.

15 As we go through tonight, I brought a few 16 exhibits I'd like to enter into the record that are 17 going to relate to the properties in the surrounding 18 area which, as the Staff Report identified, generally the adjacent properties are A-R, but this property is 19 in a little bit different location. There are some 20 21 I-2, I-1 and some business zoned properties within the 22 immediate vicinity of it.

23 This property is actually 60 East headed
24 towards the new bridge. If you all are familiar with
25 where the Hillbilly's Gas Station is on the right-hand

side of the road, immediately on your left there are
 some large storage warehouses, like 100 by 256.
 That's the end of Iceland Road. It got cut off when
 they did the new 60.

5 The property is situated kind of in-between 60 6 and Iceland, but there's another tract of land that 7 separates it from the new 60. What you have is when 8 you turn off 60 and you go into a series of lots that 9 range from 2 acres to I think it might be 7 1/2 acres, 10 all less than 10 acres, with the exception of one 11 lo-acre tract that just recently went to auction.

12 What I would like to go ahead and submit with 13 your all's approval, would prefer to get everybody out 14 of here since we're the only ones on the agenda, I 15 have copies of all the PVA cards from the properties 16 that are addressed alongside the east side of Iceland 17 Road. Not the west side, which are primarily large 18 agricultural tracts owned by two individuals. I think the purpose of these I wish to reflect on them and we 19 20 will take kind of a tour with some ground level 21 pictures as opposed to these aerial photographs that 22 we believe were further relied on maybe a bit too 23 heavily in making this determination. We'll show some 24 of these subject properties and the general condition 25 of those and how they're being used and the custom

1 there. So I would like to submit these. It's a 2 matter if someone wants to go see exactly how many 3 buildings are located on these tracts, you can 4 reference the cards, and it will give the approximate 5 location, year built, and things of that nature. 6 Now, it's not my intention to go through every PVA card because we'd probably be here all night. 7 8 Instead of that I brought some photographs that I 9 think kind of give a better picture of what the 10 Stroups' property is and how they're actually using 11 it. 12 Our position to this the determination, I 13 think, of the Zoning Administrator's report basically 14 says that upon review of this GIS aerial photograph, 15 the determination was made due to the gravel nature of 16 the area and what they believe could be seen from this 17 aerial photograph that they're conducting business on 18 this location. We object to that classification. 19 20 Specifically stating that these buildings were built

21 under permits previously entered or issued by OMPC.
22 After they were issued, the buildings were
23 constructed. Subsequent to that they were finally
24 inspected without any objection. There's not been any
25 objection to anyone in the neighborhood regarding

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their use or the storage of the farm equipment in
 these buildings. We think that is probably because
 the permitted use and others in the same area are
 doing the same thing.

5 I could summarize basically the general б characteristics of the smaller lots on the east side 7 of Iceland Road beginning at the large warehouse lot 8 immediately next to it, which is comprised of 8.16 9 acres and there are two storage buildings, the size of 10 100 by 250. That is zoned I-2 is my understanding. 11 As you immediately move to that, you run to 12 street address 7728 Iceland Road. This tract is less 13 than 10 acres at that point. On it there's no 14 residence but a 30 by 50 pole barn that --15 MR. REEVES: Can I interrupt just a moment? 16 MR. GORDON: Yes. 17 MR. REEVES: Are we still getting stuff down 18 through here? MS. KNIGHT: No. As I understand, it's just 19 one packet? 20 21 MR. GORDON: This is one packet of just all 22 PVA cards along the road. 23 I was going to summarize those, Fred. The 24 purpose of that would be to show that along these lots 25 this is what is there.

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1 MR. REEVES: Okay. I was distracted. I was expecting to get something. I'm trying to put it all 2 3 in context. I apologize. MR. GORDON: I would ask that nobody 4 5 painstakingly go through that material, unless they 6 have a direct question as to --7 MR. REEVES: That helps me. Thank you very 8 much. 9 MR. GORDON: -- what is the property. MS. KNIGHT: We'll pass it down to the 10 11 commissioners. Anybody that wants to review it can 12 peruse it. MR. GORDON: Thank you. 13 14 The photographs I would like to introduce next 15 I think you guys can look at a little closer. I think 16 they will identify three properties before we get to 17 the Stoups' property. These are taken from the street 18 level and kind of show the condition and nature. We think this is really relevant given the reliance of 19 20 the Zoning Administrator from an aerial photograph. 21 It should give the Board a better understanding of what the actual use of this property is. 22 23 The first photograph I'd like to show is a 24 photograph of street address 7728 Iceland Road. 25 There's actually two. The street addresses are

1 actually identified on these pictures.

This tract is a tract that's less than 10 2 acres. Situated on this tract is a 30 by 50 pole barn 3 4 that has a tractor parked out front that people use. 5 It's relevant to show that there's not even a 6 residence there, but this use is rather current use. 7 The next street address is 7750 Iceland Road. 7750 Iceland Road is a tract, again, less than 10 8 9 acres. There's a house and three pole barns the size of 24 by 24, 32 by 60 and 24 by 70. We'd point out 10 11 that a the time these pole barns were built, we 12 believe, would have all been after the building 13 permits would have been issued, and given their size 14 it's very similar and directly related to the storage 15 of personal property, which the Stroups are using the 16 buildings on their property for as well. 17 MS. CLARK: I do have a question. How far 18 away are these properties that you're show us to the subject property? 19 MR. GORDON: A few hundred yards. 20 21 MS. CLARK: A few hundred yards. 22 MR. GORDON: I would say these would probably 23 be less than an eighth of a mile. 24 If we have PVA map, and actually if you 25 reference the aerial photograph that was given, the

Stroup property is there. All of these properties are
 kind of like shoe boxes or shotgun properties.
 They're long and narrow. Typically you have a
 residence and there will be a drive next to it and
 that compasses most of it. Where it stops, where that
 stops there's a large wooded tract. That 18 acres
 that was just optional.

8 You pick up south of that, you have two tracts 9 that are less than 10 acres. About 7 acres apiece. 10 There's a residence on one that has three pole barns 11 that the guy has. There's another tract that's not a 12 joint ownership with one of the residence that has 13 just a pole barn on it. Then you move south and you 14 pick up the large commercial storage warehouse.

15 I would say an eighth of a mile from where 16 we're looking at now. When you get closer it's 17 probably less.

18 MS. CLARK: So technically these properties 19 that you're showing us could be in different zoning 20 than what the subject property is?

21 MR. GORDON: No. Actually I could probably 22 pull out a copy of the general zone area, if you all 23 want to reflect it. It may be hard to read, but it 24 does have the street address numbers on that from your 25 GIS system that was pulled up online. Everything is

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1 A-R until you get down to the large storage warehouse 2 Then on the right-hand, -- then immediately lot. 3 after that it's I-2 because that's a gravel lot. Then on the other side you have Hillbilly's, you've got 4 5 Castlen Welding, and you have I think there's other 6 commercial type properties down there. 7 MS. MASON: I have a question. This first one that I got, 7882 Iceland Road, all I'm seeing is a 8 9 modular home or mobile home or whatever on there. I'm 10 not seeing any accessory buildings. 11 MR. GORDON: What was the address that you're 12 looking at? 13 MS. MASON: Oh, this is just the PVA. 14 MR. GORDON: That's the PVA cards. 15 MS. MASON: Okay. I'm sorry. 16 MR. GORDON: I apologize. It's my intent to 17 try to streamline this to where we don't have to go 18 through every PVA card and I was hoping the photographs would do that. 19 20 MS. MASON: And these photographs show that? MR. GORDON: Yes. 21 22 MS. MASON: I understand. 23 MR. GORDON: So what I'm going to introduce 24 that's in this order is, I think I gave 7748 or 28 25 just now. We'll next move to the adjacent property

1 which is 7750. Then we will skip over the large wooded tract that just went to auction. Then we'll 2 3 pick up 7840, which is a two and half acre tracts, a 4 couple of tracts down from the Stroups. Then I've got 5 about half a dozen pictures of the Stroups' property 6 that shows buildings and what it looks like. I think 7 that would be beneficial to you all. I can submit 8 them all in one package if that's the way you'd like 9 or we can go one by one. Whatever the Board's preference would be. If there's no preference, you 10 11 can thumb through them. 12 MS. CLARK: Who lives in the mobile home on 13 the front of the property? 14 MR. GORDON: Which property? The Stroups' 15 property? 16 MS. CLARK: On the Stroups' property. 17 MR. GORDON: It's Cathy Johnson. It's a 18 family friend. The photographs of the Stroup property, which 19 I think the street address there is going to be 7910. 20 21 You've got three photographs standing in the mailbox 22 vicinity looking onto it. I think the third one will 23 kind of show you the general view all the way to the 24 back of the property. The three previously built 25 structure are white with black trim around the top and

1 the bottoms.

Then moving on from that, the building permit 2 in question, there's a 58 by 30 building that is kind 3 4 of situated in the middle of the property. You can 5 see it by the black roof on your aerial photograph. 6 The location of the proposed building is directly behind it. The footprint is approximately the same, 7 8 but I think it might 14 feet. If I'm not mistaken, 9 it's 14 feet maybe longer, but from the road it will basically encompass the same footprint. Probably 10 11 won't be able to see it by standing on the driveway. 12 A few subsequent photographs you should be able to see 13 the farm equipment that's sitting outside. There's 14 some bush hogs and things of that nature that are kind 15 of lined up in the area where the building will be 16 built. If you pay particular attention to the 17 photographs, you should see where the footprint of the 18 building has been marked off with posts. I would like to have Cessilee and Tanner give 19 a little testimony tonight to explain to you all what 20 21 their past use of the property is, what their current 22 use is. That it has not changed, and what their 23 intended future use is, as well as a little 24 description of what they use the property for and what

25 is stored there.

1 I think the first impression when you look at 2 this GIS photo, you know, it's a gut reaction of, 3 well, maybe this isn't being used for storage. Maybe 4 it's being used for business purposes. I think the 5 evidence is going to be produced tonight that's not 6 the case. What they primarily do here is they store their tractors and combines. Now, albeit those are 7 8 large pieces of equipment. We believe a storage shed 9 is a permitted accessory use to a residential lot of 10 this size. Those pieces of equipment that are stored 11 there are eventually taken out to different locations 12 to conduct farming operations.

13 If you back up on Iceland Road, there is a 14 gravel portion of Iceland Road that is due west to the 15 river, and approximately I think it's a quarter mile, 16 and Mr. Stroup will explain this, they have 600 acres 17 leased there and that's one of their farming operation 18 areas.

19 Important to note, as I believe they're going 20 to confirm, there is no office located there. They 21 sell nothing there. It's not commercial in nature. 22 It's not industrial. They don't manufacture anything 23 there. They don't use this as the principal place of 24 business to do bookkeeping or anything of that nature. 25 All of that is done at an alternate location. We're

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1 talking about storage sheds, and you want to call them 2 I quess our position in this is that this is a barns. 3 business or should be classified as a business, you 4 know. We think it's kind of an arbitrary decision to 5 say you can't store your property there, you know, 6 personal property. What's the difference of what kind 7 of property you can store there? What's permitted and 8 what's not? Is there a difference between being able 9 to store your farm equipment on a residential lot 10 under cover versus a car collection or anything else? 11 Our reading of the Zoning Ordinance that there is no 12 difference. That this should be permitted, absent 13 some evidence that you're actually conducting an act 14 of business or it's commercial in nature the activity 15 there. Our reading of the definitions, we cannot put 16 our finger on something that would say that there, you 17 know, the storage of this equipment violates any of 18 the ordinances and think a building permit should 19 issue.

20 With respect to having little testimony from 21 Cessilee and Tanner tonight, I would like for Cessilee 22 to answer a few questions, if that's permitted and 23 everyone is ready.

24 MR. REEVES: Mr. Chairman, I'm a little bit25 confused understandably.

1 It would help me if I could hear Mr. Mischel 2 before I hear these two folks because I want to make 3 sure that I understand what they say thorough, and I 4 have a couple of questions for Mr. Mischel, if that's 5 agreeable to you. 6 MR. GORDON: That's fine, Mr. Reeves. 7 MR. REEVES: I want to make sure that I have a 8 good perspective on this. 9 Is that okay, Mr. Chairman? 10 CHAIRMAN: Yes. 11 MS. KNIGHT: Please state your name for the 12 record. 13 MR. MISCHEL: Jim Mischel. 14 (JIM MISCHEL SWORN BY ATTORNEY.) 15 MR. REEVES: Mr. Mischel, I'm looking at this 16 March 2015 picture of 7910. I think I understood that 17 there are some buildings on there already that were 18 permitted; is that accurate? 19 MR. MISCHEL: March of 2015? 20 MR. REEVES: Yes. 21 MR. MISCHEL: Yes. We had issued two permits, 22 Manuel Ball had, back in 2013. That's where he stated 23 it was just for the residential use of that property. 24 MR. REEVES: Explain that to me, if you don't 25 mind please. As for the residential use, help me

1 understand that.

2 MR. MISCHEL: Typically this lot is under ten 3 acres. Now, when you have a ten acre lot, it's 4 considered a farm. Under ten acres, it's considered 5 residential.

6 Basically before you could even build a storage building, you have to have a principal use 7 8 first, which would be a residence, which they do. 9 They have a manufactured home. Now, once you have 10 that manufactured home, you could come in and get a 11 permit to construct an accessory use, a garage, pole 12 barn or whatever, but it should just be used by that 13 person living at that residence for their own personal 14 items. I think he said there was a Cathy Johnson 15 living in the unit. It should just be for her 16 personal use.

17 This be no different, I mean we have people 18 come in quite a bit asking for permits for a business 19 or whatever. This would be no different from anybody 20 to have a business to start an inventory on their lot 21 saying, this is my personal stuff, it belongs to me. 22 That would open the door for anybody throughout 23 Daviess County to start doing this.

24 MR. REEVES: So theoretically at least, these 25 permitted buildings should be used right now for

1 Ms. Johnson, the residence use; is that correct? 2 MR. MISCHEL: That's correct. I think when 3 Manuel Ball through those e-mails evidentially 4 something was, he was seeing something or heard 5 something or whatever and, that's why he asked that he 6 wanted confirmation that this was just going to be 7 strictly for residential use and no type of business 8 or anything like that or storage of equipment. It 9 should just be for that lady that's living there. MR. REEVES: So then the application for the 10 new pole barn was definitely for storage of equipment; 11 12 is that correct? Was that our understanding? 13 MR. MISCHEL: I think this past August they 14 asked for a permit for this -- I forget the size it. 15 MS. MASON: 64 by 80. 16 MR. MISCHEL: At that time after seeing the 17 aerial photo, we sent one of our men out to look at it 18 that day. What was on that picture of March 2015, those things were out there. 19 20 MR. REEVES: That's very helpful to me. Thank 21 you. 22 MR. MISCHEL: Those other properties, the 23 addresses, I can't tell you. I don't have the 24 information. I haven't researched it. There could be 25 a number of things. It could be that it's zoned

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1 industrial or commercial. It could be that they're grandfathered in. It could be a zoning violation, but 2 3 because we have zoning violation someplace else 4 doesn't make it right at other places too. 5 MR. REEVES: That helps me to understand a lot б better. Thank you, Mr. Mischel. 7 CHAIRMAN: Mr. Mischel, I have a couple of 8 questions for you. 9 Should this person go out and buy equipment of some sort and store it in that building for future 10 11 sales, if he did not sell that equipment on that 12 property, is it still considered a business? 13 MR. MISCHEL: Yes, if you're buying equipment 14 and putting it on that lot, it's just storage of 15 equipment. In the zoning ordinance, if you go in 16 there, there's different sections of the Zoning 17 Ordinance. There's sections there that apply to 18 storage, you know, storage of equipment or anything like that. Typically you will not find that you can 19 store that stuff in an A-R zone. 20 21 CHAIRMAN: So if there's no sales activity on 22 the property, it is still considered operating a 23 business of buying and selling? 24 MR. MISCHEL: Yes, if you're storing all that 25 equipment there.

1 CHAIRMAN: If you buy it and store it and 2 resell it. Okay. Thank you. 3 Any other board members have any questions of 4 Mr. Mischel while he's up? 5 (NO RESPONSE) 6 CHAIRMAN: If not, if you want to come back up and see if there's any questions. 7 8 MR. GORDON: I have a few more comments before 9 I have Mr. and Ms. Stroup address the board. I take issue, I think Mr. Mischel has been 10 11 nothing but professional during this whole procedure 12 and that's the reports I've received from my clients 13 as well. 14 The definition of business, I take issue with 15 that. I asked somebody to point that out to me in the 16 regs, under the definitions, that a person is not 17 allowed to store their personal property, whatever it 18 be, in a storage shed on their property. The idea of who lives there is really irrelevant. There's a 19 20 residence on the property. We agree with that. It is 21 occupied. I mean if this is a question of, well, 22 someone else needs to live there or someone else's 23 mail needs to be delivered there, to me that's getting 24 a little arbitrary. If there's a residence there, 25 there are storage facilities. The property is owned

1 by Cessilee and Tanner Stroup. This is permitted.

2 Nowhere in the Zoning regulations does it say, you know, personally owned farm equipment, which is 3 4 not being held for sale, it's used on a seasonal 5 basis, cannot be stored on this property. That's the 6 issue. That's why Mr. Ball probably issued the permit. Because he was of the opinion it was okay. 7 8 This is not a matter of misrepresentation on any level 9 whatsoever. I want to go ahead and nip that in the 10 bud now and I think we can address it through their 11 testimony.

12 They came and submitted building applications 13 for very large buildings, 50 by 80. Submitted those 14 to OMPC. They were reviewed and approved. They went 15 through a separate step because of the location of the 16 property to get their flood zone permit through 17 Frankfort for the construction permit. They acquired 18 those. They built the properties. One or two of them has electric in it. There's no like running water. 19 20 There's no septic or anything like that. After 21 construction was complete, zoning went out there and 22 inspected them again and signed off on it. I think 23 when you look at these pictures, it's very clear that 24 something very large is going to be stored there. So 25 we take issue with the idea that whatever they're

1 doing is a zoning violation. If anything, we'll be 2 arguing that everybody knew that this equipment was 3 going to be stored there at the initial permit 4 application. Maybe the mistake was, you know, in 5 hindsight they didn't have the building large enough 6 to store the equipment that's sitting outside, which is also allowed. It's more of a question of, can you 7 8 store it under cover or not.

9 You know, it's a matter of the definition of 10 business, which is not directly laid out in the Zoning 11 Ordinance's definition section. You know, I think we 12 would all think what business would be and what would 13 come to our mind is commercial in nature, which would 14 be the sell of goods, or some I-1, I-2 manufacture of 15 goods for delivery maybe to a third-party, which does 16 not occur here. Customers do not come to this 17 location. We're talking about farm equipment. If I'm 18 hearing this right, what's being posed, is that if this is the interpretation they're going to make, that 19 20 basically throughout the county no one will be allowed 21 to build any storage structure to store any farm 22 equipment on unless the tract was ten acres or more. 23 That to me is a little shocking because there's a lot 24 of compliance issues there, you know, in a rural area, 25 in a rural community.

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1 When I drove into work today, I live in Maceo. 2 Drove through Maceo. I noticed there was a tract 3 there. When I got to my office and looked it on the 4 PVA 2.2 acres and it had a 60 by 80 building, and 5 another 30 by 60, and there was farm equipment in it, 6 zoned A-R. Right there in the down stretch of Maceo. Actually a great big storage building went up there. 7 8 Somebody is storing his semis that he owns. This use 9 is, in my opinion, was intended to be allowed to be 10 stored there. What's the difference between 11 storing -- it might not be a use we're arguing over. 12 It may be scale. Then we kind of get into, well, 13 there's a 2,000 square foot house on here and I had 14 three storage buildings to store a vintage sports car 15 collection. Would that be permitted? It' kind of the 16 same thing. It's personal property. I mean we're not 17 actively conducting business at this site. We can 18 discuss, you know, how their operations are. I'm sure they'll be happy to answer your questions. This is a 19 20 matter of them putting farm equipment under shelter. 21 As you go through and look, you know, it's a question 22 of was the stuff grandfathered in. I think a lot of 23 these buildings that are on this road were probably 24 built after 2000 sometime. You drive down there, one 25 guy has a bull dozer sitting behind his house in a 30

by 40 building. That's clear he's not using that for
 work on his little two acres there. He's taking it
 off site to do something. That's the purpose of these
 pole barns, to store your equipment in.

5 I'm not taking offense or taking an issue with б anything, but I think we're getting to the point 7 where, you know, looking at this, yes, there are 8 buildings there that were previously permitted. The 9 size was known. They were constructed. I think logic 10 would only conclude that when you're building a 50 by 11 08 building, not one but two of them, somebody is 12 going to store something there. I don't think 13 anybody, I hope nobody has, has enough old Christmas 14 decorations or something like that to fill up that 15 size of a building or personal lawn mowers. You're 16 going to store something else of significant size.

We can address that after the Stroups talk. I
would ask that Cessilee Stroup be allowed to make a
few statement and answer a few questions I have for
her.

21 CHAIRMAN: Any Board member have any more 22 questions on this before we bring -- are you Ms. 23 Stroup?

24 MS. STROUP: Yes.

25 MR. GORDON: Mr. Chairman, this is Tanner's

1 sister, one of the property owners.

2 CHAIRMAN: Okay.

3 MS. KNIGHT: Ms. Stroup, can you state your full name for the record, please. 4 5 MS. STROUP: Cessilee Stroup. 6 (CESSILEE STROUP SWORN BY ATTORNEY.) 7 MR. GORDON: Could you please explain to the 8 Board the farming operation that you and your brother 9 have? 10 MS. STROUP: Tanner Farms around 2,000 acres 11 in Daviess County and Hancock County. I do all of his 12 bookkeeping and things of that nature. 13 MR. GORDON: Do you all lease or own all this 14 property? 15 MS. STROUP: We lease and own property. 16 MR. GORDON: Your father, who is your father? 17 MS. STROUP: Randy Stroup. 18 MR. GORDON: What is Randy's primary business? 19 MS. STROUP: We own First Class Services 20 Trucking Company in Lewisport. MR. GORDON: What is in Lewisport? Is that 21 22 one of if their business locations? 23 MS. STROUP: Yes. The terminal. 24 MR. GORDON: Do you have other locations? 25 MS. STROUP: Yes. In Lewisport, Evansville,

1 and Owensboro.

2 MR. GORDON: Just to clarify so nobody is 3 mistaken or anything. The property we're talking 4 about on Iceland Road, is it associated with or 5 corporated in with First Class Trucking operations? 6 MS. STROUP: No. 7 MR. GORDON: The equipment that's located on 8 that site, whose equipment is it? 9 MS. STROUP: It is used for farming. 10 MR. GORDON: Do you all produce any goods on 11 that site? 12 MS. STROUP: No. 13 MR. GORDON: Do you maintain an office at that 14 site? 15 MS. STROUP: No. 16 MR. GORDON: Do you have a dedicated phone 17 line at that site? 18 MS. STROUP: No. 19 MR. GORDON: Do customers come to that site to purchase any goods or products from you? 20 MS. STROUP: No. 21 MR. GORDON: Where do you conduct your 22 23 business from an accounting standpoint? Where is the 24 office for your farm operation? MS. STROUP: My office is located at First 25

1 Class Services, but all the farming information that's 2 associated with our house in Lewisport. 3 MR. GORDON: The property that your farming 4 operation owns, how is it owned? Is it owned by you 5 individually, your brother individually? 6 MS. STROUP: Me and my brother jointly. 7 MR. GORDON: Does your father own any part of 8 it? 9 MS. STROUP: No. 10 MR. GORDON: I showed you the e-mail earlier 11 that was attached to the Administrative's Staff Report 12 that was issued into at time of the appeal. Do you 13 recall seeing that e-mail? 14 MS. STROUP: Yes. 15 MR. GORDON: Do you remember the circumstances 16 surrounding these e-mails being exchanged? 17 MS. STROUP: Yes, I do. 18 MR. GORDON: Can you briefly explain to the Board what was occurring at that time? 19 20 MS. STROUP: I made several trips to the 21 Planning Commission office and spoke in person with 22 Mr. Ball. Then when I got back to the office, he sent 23 the e-mail asking me if the buildings were just 24 accessory to the property. I answered back, yes, that 25 is correct.

1 MR. GORDON: Is your position or in your 2 answer, have you changed your mind as to what your 3 answer is today versus what you previously responded 4 with? 5 MS. STROUP: No. We are strictly just storing б equipment there. 7 MR. GORDON: In your opinion, are you 8 conducting business at that site? 9 MS. STROUP: No. 10 MR. GORDON: So you were the one that 11 submitted the building permits to Mr. Ball? MS. STROUP: Yes. 12 13 MR. GORDON: Do you remember receiving those 14 permits being issued? 15 MS. STROUP: Yes, I do. 16 MR. GORDON: Do you remember any other permits 17 being retained? 18 MS. STROUP: The flood permit. 19 MR. GORDON: Do you remember anybody coming to inspect the buildings after they were constructed? 20 MS. STROUP: Yes. 21 22 MR. GORDON: You all have owned since 23 September of 2013. Have you received any complaints 24 from any of the neighbors? MS. STROUP: No. 25

1 MR. GORDON: I believe that's all the 2 questions I have for Ms. Stroup. Does the Board have 3 questions? 4 CHAIRMAN: Board Members, do you have any 5 questions? 6 MS. CLARK: I have a question, Mr. Chairman. 7 When you guys originally bought the property, 8 what was your intent? 9 MS. STROUP: We had a family friend who wanted to live close to both our Owensboro terminal and our 10 11 Lewisport terminal. We knew that we were farming 12 around 600 acres very close to this vicinity. That it 13 would be okay to put a couple of tractors there, you 14 know, after late night of harvest and not wanting to 15 leave it in the middle of the field, it would be okay 16 just to park it there for a short period of time. 17 CHAIRMAN: Mr. Mischel, do you have any 18 questions? MR. MISCHEL: I would like to make a couple of 19 20 points. The one about the size of the structures. We 21 22 do that quite a bit. It's just not in the county. 23 It's in the city too on some of the city lots. When 24 people come in and want a permit for what we would 25 call a pretty good size building, it raises questions

1 and that's why we ask, e-mail, letter, something, are 2 you getting a statement that it is being used for 3 incidental or accessory use and not for any type of storage, business or whatever. It's just for that 4 5 zone. 6 I would still like to go back and make one quick thing about definitions. 7 8 In this Staff Report under Section 8.2L3 of 9 the Zoning Ordinance, it list storage as accessory use 10 in an A-R zone, agricultural zone. Accessory uses are 11 defined as follows: Accessory use is uses and 12 structures permitted, which are customarily accessory 13 clearly incidental and subordinate to the permitted 14 use. 15 The permitted use on that lot is that 16 residential manufactured home. So this storage shed 17 should be clearly incidental and subordinate to that 18 permitted use, which is a residential manufactured 19 home. 20 MR. REEVES: Mr. Chairman, I have a question of Mr. Mischel, if I could. 21 22 CHAIRMAN: Yes. 23 MR. REEVES: I have a couple of questions.

If that lot did not have that trailer on it,it was simply a vacant lot, would it be permissible to

1 build this pole barn on there?

2 MR. MISCHEL: No. We wouldn't have issued any 3 permits. In fact, we turn down permits for that 4 reason. MR. REEVES: Secondly, should this end up 5 б being permitted and the applicant decides to do 7 business out there later on, they would simply be in 8 violation of the zoning ordinance? If they decided 9 that they wanted to begin store tractor-trailers in 10 there or they wanted to sell a piece of equipment or 11 whatever? 12 MR. MISCHEL: I believe so, but I believe that 13 right now. I believe that's a violation now. 14 MR. REEVES: Thank you. 15 CHAIRMAN: Any other questions of Mr. Mischel 16 while he's up? 17 (NO RESPONSE) 18 CHAIRMAN: Mr. Howard, do you have any 19 comments? 20 MR. HOWARD: The only comment I would make 21 just to piggyback on what Jim said. I think Manuel did have, Manuel Ball did have 22 23 a question about this use back in 2013 based on the 24 e-mail he got. "These buildings are going to be used 25 to store agricultural equipment and also for

maintenance purposes." I think it triggered something in him that said, hey, you can't do that. That's why he wanted the confirmation that they would be used only as accessory to the principle use, which is single-family residential.

6 I think he's going a little bit further than 7 what Jim just said. And accessory in an agriculture 8 zone for storage is limited to use that is subordinate 9 to clearly incidental accessory to that permitted 10 single-family residential use.

11 So I think if someone did store their 12 automobiles in that building or their vintage cars, it 13 would be accessory to that person that lives in that 14 house that has a bunch of nice cars.

15 Jim, I don't want to put words in your mouth, 16 but in the discussions in the office when he turned 17 this down, looking at the aerial of photography, the 18 storage of agricultural equipment, what appears to be potentially semi trucks on that property, the fact 19 20 that half of the lot is covered in gravel or something 21 like that, to him that wasn't an accessory use of that 22 single-family residential. It was part of the farm 23 operation. Not saying that it's a business 24 necessarily. I don't think Jim ever thought that they 25 were running an office or anything like that out of

the property. It's just that the uses that are taking
 place on that property for the storage of these
 buildings, outdoor storage on a lot, is not incidental
 to that single-family residential use.

5 I agree with Jim. It very well could be a б zoning violation right now. We haven't had any 7 complaints on it. That's how we look into zoning 8 violations, is when we receive a complaint in the 9 office. We haven't had any, and clearly they say they 10 haven't had anybody complain about it. That's the way 11 we have historically looked at it. That's how we have 12 interpreted the Zoning Ordinance. That it has to meet 13 those criterias, and Jim didn't feel as this did. 14 That's the only statement I have at this point. 15 CHAIRMAN: Thank you, Mr. Howard. 16 Sir, do you have any additional comments? 17 MR. GORDON: I have a few follow-up comments, 18 and not to be obtuse. It's a matter of I reviewed the Zoning Ordinances. I would point out that nowhere in 19 20 there is there any prohibition on someone graveling a 21 tract like this. So just by looking at the gravel 22 nature, that doesn't change anything. A storage 23 business, if that's being in termed as not being run 24 out of there, these are storage sheds. It's our 25 position that they are accessory uses to the property.

1 The distinction between who actually lives in the 2 trailer, be it Tanner or Cessilee, or a tenant, is of 3 no consequence in my opinion. I would ask that 4 someone show me in the zoning regulations where it 5 says the person living in there, you know, I believe 6 we're splitting hairs here to find a violation. I'm going back to my position before. We're getting to a 7 8 point where if this is the determination, no business 9 is being run there. I guess we're at a point nobody 10 is saying that one is. Then we're getting to a point 11 where you really can't build a building to store any 12 agricultural equipment in under a lot under ten acres. 13 Everybody let that sink in. You know, do they have a lot of equipment? Yes. It's a question of do you 14 15 store indoor or outdoor? There's no prohibition 16 against storing this outdoor either.

17 When I read the Appealed Staff Report, you 18 know, it basically says that the property did not appear to be residential in nature due to the property 19 20 was gravel or due to the amount of the property that 21 was gravel and large equipment that were on the 22 property. I was a little bit concerned that this 23 initial determination may be made based on Tanner and 24 Cessilee's relationship to Randy Stroup. I wanted to 25 be clear with everybody there. No miscommunication is

1 part of trucking operation because it clearly is not. 2 It's a separate operation. I want to make sure that 3 we're making that distinction. That this is farm 4 equipment being stored in a storage shed. 5 I would ask that Tanner be allowed to speak. б Tanner is, I guess, the hands on the wheels to the 7 farming operation that the Stroups have. He might be 8 able to give a little more insight as to what exactly 9 he does there or where the equipment is stored, how often it's moved, stuff like that. Also, basically 10 11 the status of the property. When they first acquired 12 it and how we got to where we are today. 13 MS. KNIGHT: If you could state your name for 14 the record, please. 15 MR. STROUP: Tanner Stroup. 16 (TANNER STROUP SWORN BY ATTORNEY.) 17 MR. GORDON: Tanner, not to recreate the 18 wheel. You heard your sister's testimony tonight. You and her own this tract, right? 19 20 MR. STROUP: Yes. 21 MR. GORDON: Do you recall the condition of this property when you all first acquired it? 22 MR. STROUP: Yes. 23 24 MR. GORDON: Were there barns located on 25 there? I'm looking at 2012.

1 MR. STROUP: Yes. There was two on it. MR. GORDON: And what was stored in there? 2 3 MR. STROUP: It was just, it looked like there 4 was some old cattle and just a bunch of junk laying 5 around. Maybe some equipment. 6 MR. GORDON: One of the buildings you all 7 built was basically over the same footprint of the 8 existing structure? 9 MR. STROUP: Yes. 10 MR. GORDON: And the other building was 11 towards, can you explain to the Board where that was 12 at? 13 MR. STROUP: I guess it would be towards the 14 east. 15 MR. GORDON: Along the border with the lake 16 property? 17 MR. STROUP: Yes. Along and south. 18 MR. GORDON: Now, day in and day out you're involved in the farming operation? 19 20 MR. STROUP: Yes. 21 MR. GORDON: What is the use of this property? 22 How do you incorporate it into your farming operation? 23 MR. STROUP: Store all the equipment in it 24 that we use to farm the ground. You know, maybe get 25 it out and do a few things to it before we go to the

1 field. 2 MR. GORDON: What kind of equipment do you 3 store in it? 4 MR. STROUP: Just farming equipment. 5 Tractors, combine, planters, that kind of stuff. 6 MR. GORDON: Do you sell anything out of 7 there? MR. STROUP: No. 8 9 MR. GORDON: Do you produce anything out of there? 10 11 MR. STROUP: No. 12 MR. GORDON: Do you have an office there? 13 MR. STROUP: No. 14 MR. GORDON: I believe that's all the 15 questions I have. If the board would like to ask 16 Tanner questions, I'm sure he'd be happy to answer 17 them. 18 CHAIRMAN: Board members, do you have any questions or comments? 19 20 MR. REEVES: I have one question. I guess I'm understanding when I look at the March 2015 photo, 21 22 you're saying that since you built these two accessory 23 buildings here, that you've acquired enough additional 24 equipment that you need this additional building 25 built?

1 MR. STROUP: Yes, sir. 2 MR. REEVES: And the equipment that you have 3 currently stored and that you would store would be 4 used exclusively in your farm operation. 5 MR. STROUP: Yes, sir. 6 MR. REEVES: Not rented to anyone else or 7 loaned to anyone else. 8 MR. STROUP: No. 9 MR. REEVES: And you wouldn't store anyone else's equipment in there? 10 11 MR. STROUP: No. 12 MR. REEVES: Do you own the trucks that are 13 here in the picture? 14 MR. STROUP: Yes. They're part of the farm. 15 MR. REEVES: Thank you. 16 MR. GORDON: If it pleases the Board, that's 17 really all of the evidence per se I would like to put 18 on tonight. I do have a few closing statements I 19 would like to make. I don't know if Mr. Mischel or someone else would like to comment. 20 21 It is our position that under the Zoning 22 Ordinances, storage sheds are allowed on A-R zone 23 tracts where there is residence. The construction of 24 barns or storage facilities on tracts less than ten 25 acres without a house, I have not done a complete

survey across the county to see how often that
 happens. I have a suspicion that it does in rural
 agricultural community. This should be a rather
 common occurrence I would believe.

5 You know, I can see by the aerial photograph 6 someone would have at first glance maybe a question as to what was being conducted there. That was the 7 8 purpose of Tanner and Cessilee coming here today to 9 explain what they're doing there. Obviously, the 10 picture should provide the Board with a pretty clear 11 idea of what it looks like and what's going on in the 12 neighborhood and exactly what they're doing. You 13 know, I do not find in the Zoning Ordinances anything that says, it must be, you know, the distinction 14 15 between the residence and whose property is in the 16 building. If it's for personal storage, the owner of 17 the property can store his personal belongings there. 18 That is, has and always has been the Stroups' position on that. That's the reason they answered the 19 20 questions that Manuel Ball asked. I would also 21 suggest that at the time Mr. Ball asked that question, 22 he was presented with and had in front of him a permit 23 for two 85 by 50 building on a lot of this size. He 24 made an inquiry. The way I read it is that these are 25 accessory to principal use of the property which we

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believe permitted use of storage personal property and not for business purposes. We do not believe that any business is being conducted on there. We might be getting into a differing, maybe splitting hairs or a differing view on how you define an undefined term in this instance.

7 This isn't necessarily a variance. We're not 8 coming in here saying, hey, we would like to do 9 something with this that's outside, you know, what a 10 permitted use is. They're asking for one additional 11 storage building in the footprint area that you see to 12 store the rest of that farm equipment.

13 We think that the Board should see that and 14 direct the Zoning Administrator to issue the permit. 15 If there wants to be a contingency on there regarding 16 restrictions related to what can be stored in there, I 17 think we'll be receptive to that because the intent is 18 not to convert this to some kind of business, or to start leasing space, or to buy and sell equipment out 19 20 there at all. It's to store their farm equipment. 21 That's the long term goal here. I believe they'll 22 agree that they don't have any other agenda. 23 We ask the Board to take that under

24 consideration given all the circumstances and see our 25 way to this matter and direct the Zoning Administrator

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1 to issue a permit.

2 CHAIRMAN: We've had an opportunity to hear 3 you and everyone. I'm going to wrap it up. 4 MR. GORDON: That's fine. 5 CHAIRMAN: Mr. Mischel, do you have additional 6 or board member have anything else they want to ask 7 before I ask for a motion? Let's wrap it up. 8 MR. MISCHEL: I think you have to keep in mind 9 that the Zoning Ordinance isn't necessarily based on transaction of money or anything else. These are 10 11 zoning issues about the placement of certain items, 12 certain structures, the use of them. 13 We do have in the Zoning Ordinance under Storage an Article L. There's a whole section just on 14 15 storage only and what zones you have to use to have 16 that equipment and stuff like that. 17 You need to keep in mind there will be a lot 18 of people that would be happy, not only the county and the city, to place a manufactured home on that 19 20 property and then use it for other storage purposes 21 and say it's incidental to that, what's there. 22 Under the Zoning Ordinance there is a whole 23 section devoted to just storage and what zone you have 24 to put that in. 25 That's all I have unless you have any more

1 questions.

2 CHAIRMAN: Board members, do you have any 3 questions of Mr. Mischel? 4 MR. HOWARD: I have one. 5 Jim, you've been at this a lot longer than I 6 have. Do you ever issue building permits for 7 accessory structures on property? I think this was 8 asked earlier. If there was a property that didn't 9 have a residence on it, would you permit an accessory structure on it if it's zoned agriculture without that 10 11 residence? 12 MR. MISCHEL: No. No, we don't. Those 13 requests are made at times, various times. 14 There was a statement that you couldn't do 15 this under ten acres. You can do this if it's zoned 16 properly. If you have a piece of property that is 17 industrial, you could store all that equipment on it. 18 That's why we have the zoning ordinance. This piece 19 of property, I mean it's clearly accessory to that 20 permitted use which is a single-family home or a manufactured home. 21 22 CHAIRMAN: Any further comments or questions? 23 (NO RESPONSE) 24 CHAIRMAN: If not the chair is ready for a 25 motion.

1 MR. REEVES: I'll make a motion, but I want to 2 comment first.

3 These are always difficult motions to make, 4 difficult decisions to make. I want everyone to 5 understanding that. I think the Board clearly does. 6 I think if you read what the ordinance says, and I 7 doubt that the Stroups understood what the ordinance 8 said when they purchased this property or they might 9 have decided not to purchase it. Clearly these 10 storage builds would not be an accessory to that 11 residence. They certainly are accessory to their 12 business, but not to their residence. For me to vote 13 to approve this would open up many, many doors in the 14 future for people to do what Mr. Mischel said. 15 Anywhere in the county to pull in a trailer and open 16 up whatever in this lot. 17 I'm going to move to deny the appeal. 18 MS. DIXON: Second. CHAIRMAN: So you? 19 20 MR. REEVES: Move to deny the appeal. CHAIRMAN: Your motion is for denial? 21 MR. REEVES: Yes. To deny the appeal. 22 23 CHAIRMAN: We have a motion by Mr. Reeves for 24 denial. 25 MS. DIXON: Second.

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1
              CHAIRMAN: We have a second by Ms. Dixon. Any
 2
      comments or questions on the motion?
 3
              (NO RESPONSE)
 4
              CHAIRMAN: All in favor of the motion raise
      your right hand.
 5
 б
              (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
 7
              CHAIRMAN: Motion carries unanimous.
 8
              Any new business anyone?
 9
              (NO RESPONSE)
10
              CHAIRMAN: The chair is ready for a motion to
11
      adjourn?
12
              MS. DIXON: So moved.
13
              CHAIRMAN: We have a motion to adjourn.
14
              MS. MASON: Second.
              CHAIRMAN: And a second. All in favor raise
15
16
      your right hand.
17
              (ALL BOARD MEMBERS PRESENT RESPONDED AYE.)
18
              CHAIRMAN: We are adjourned.
19
              _____
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1 STATE OF KENTUCKY))SS: REPORTER'S CERTIFICATE 2 COUNTY OF DAVIESS)

3 I, LYNNETTE KOLLER FUCHS, Notary Public in and 4 for the State of Kentucky at Large, do hereby certify 5 that the foregoing Owensboro Metropolitan Board of 6 Adjustment meeting was held at the time and place as 7 stated in the caption to the foregoing proceedings; 8 that each person commenting on issues under discussion 9 were duly sworn before testifying; that the Board 10 members present were as stated in the caption; that 11 said proceedings were taken by me in stenotype and 12 electronically recorded and was thereafter, by me, 13 accurately and correctly transcribed into the 14 foregoing 47 typewritten pages; and that no signature 15 was requested to the foregoing transcript. 16 WITNESS my hand and notary seal on this the 17 25th day of September, 2015. 18 19 LYNNETTE KOLLER FUCHS NOTARY ID 524564 20 OHIO VALLEY REPORTING SERVICES 21 2200 E. PARRISH AVE., SUITE 106-E OWENSBORO, KENTUCKY 42303 22 23 COMMISSION EXPIRES: DECEMBER 16, 2018 24 COUNTY OF RESIDENCE: DAVIESS COUNTY, KY 25